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STAT Approved For Release 2005/06/14 : CIA-RDP86-00101R000100060005-3

OGC 77-8171 22 December 1977

STAT	MEMORANDUM FOR: Deputy Director for Operations Attn:
	Deputy Director for Administration
	Deputy Director for Science & Technology
STAT	Attn:
	Deputy Director for Intelligence
STAT	FROM :
DIAI ·	Assistant General Counsel
	SUBJECT : Title III of Proposed Intelligence Charter Legislation -
	Charter for the National Security Agency
	1. Attached are copies of recently received comments by the Department of Defense regarding the proposed charter for the National Security Agency drafted by the staff of the Senate Select Committee on Intelligence. I believe copies of that Title III have been distributed previously by OLC for information
	purposes.
	2. Would you please ensure appropriate dissemination of these comments as well as the proposed Title III (if not previously disseminated) to the relevant components with interests in the signals intelligence collection area, or in other areas of interaction with NSA, in order that appropriate Agency comments may be developed. DDA has furnished comments previously as to Title III itself, but should review the DOD remarks to determine whether amended or additional comments are warranted.
	3. Please have the relevant components address their comments to
STAT	in OLC by 6 January 1978, if at all possible.
	STAT

NSA review(s) completed.

Attachment

cc: OLC

**STAT** 



# Approved For Release 2005/06/14: CIA-RDP86-00101R000100060005-3 GGC 77-80 74 GENERAL COUNSEL OF THE DEPARTMENT OF DEFENSE WASHINGTON, D. C. 20301 12-17-77

December 19, 1977

MEMORANDUM FOR: David L. Aaron

David L. Aaron
Deputy Assistant for National Security Affairs

Herbert J. Hansell Legal Adviser Department of State

Anthony Lapham General Counsel
Central Intelligence Agency

Robert Mundheim General Counsel Department of the Treasury

John M. Harmon Assistant Attorney General Office of Legal Counsel

Thomas Farmer Chairman Intelligence Oversight Board

Intelligence Community Staff

SUBJECT: Senate Select Committee Staff Draft of the National Security Agency Charter

Attached is a memorandum setting out the proposed comments of the Department of Defense in response to Senator Inouye's letter of November 28, 1977 requesting such comments by December 12, 1977. Also attached is a marked-up copy of the staff draft indicating our proposed drafting changes.

There are three primary problems with this draft:

(1) It deals with communications security in a manner that is inconsistent with the Presidential Directive and proposed Executive Order. This appears to be an attempt to

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gain leverage with respect to the Executive Branch decision-making on communications security. We recommend that communications security be kept separate from intelligence and not be covered by this legislation at all.

- (2) It deals with classification and declassification of national security information. The staff is aware of the current drafting activity to produce an Executive Order in this area, and this is probably an attempt to gain some commitment on what that Order will contain. We recommend that this legislation be limited to intelligence matters and that classification problems be considered separtely.
- (3) It deals with restrictions on electronic surveillance overseas. That subject is more appropriately dealt with in a title that is applicable to intelligence activities generally, not just NSA. We recommend an overall organization of the charters legislation as follows:
  - Title I: general authority, organization, budget, reporting and records for national intelligence activities.
  - Title II: restrictions on intelligence activities within the United States that involve electronic surveillance.
  - Title III: restrictions on intelligence activities within the United States other than those involving electronic surveillance (physical surveillance, mail opening, et al).
  - Title IV: restrictions on intelligence activities <u>abroad</u> (electronic surveillance, <u>physical</u> surveillance, special activities, et al).

Title V: CIA charter.

Title VI: FBI charter.

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There are also several difficulties with the remaining parts of the staff draft:

- (1) the authority of the Secretary of Defense to supervise and control NSA activities must be made explicit in sections that deal with line authority and must be differentiated from the authority of the Director of Central Intelligence with respect to tasking, budget, and protection of sources and methods.
- (2) the level of detail with respect to the duties of the Director of NSA and the authority assigned to NSA must be reduced substantially—the instinct for the capillary that dominated the staff's version of Title I also is evident here.
- (3) the provisions with respect to required reporting to the Congress should be collected in one section so they can be readily understood and related. There are now 11 separate reporting requirements scattered through the substantive provisions in addition to the 17 reporting and accountability requirements collected in Section 313 entitled "oversight and accountability."

Deanne C. Siemer

Attachment

Approved For Release 2005/06/14: CIA-RDP86-00101R000100060005-3
COMMENTS OF THE DEPARTMENT OF DEFENSE
WITH RESPECT TO WORKING DRAFT:
NATIONAL SECURITY AGENCY ACT OF 1977

Document Q866 prepared by the staff of the Senate Select Committee on Intelligence and dated November 28, 1977

This memorandum sets out the Department of Defense comments on the most recent working draft of Title III of the proposed charters legislation. Many of the comments are drafting changes that can be presented most clearly by marginal notations on the current staff draft and for that reason a marked-up copy of that draft is attached and is referred to in the comments.

## General drafting guidelines

1. Matters with respect to communications security should not be addressed by this legislation for the following reasons: there is no indication that communications security activities cannot be regulated effectively by executive order; the communications security field is changing rapidly and, unless there are overriding legislative concerns, the flexibility of Executive Branch response to newly identified needs should be maintained; there is no indication of abuse from communications security activities and any that could conceivably occur would be regulated by S. 1566; and adding communications security matters to this

already complex legislation will cause needless additional difficulty in reaching agreement and getting enactment.

See also, DoD comments on Title I, page 37.

- 2. Matters with respect to classification and declassification of documents should not be addressed in this legislation. This is a subject matter that affects many agencies and interests outside the intelligence field. Adding classification provisions will add complexity without improving the regulation of intelligence matters.
- 3. All definitions of terms used in this title should be collected in one section. Definitions applicable only to one section or subsection of the bill should be avoided or accommodated by being spelled out in the relevant substantive section.
- 4. Matters with respect to reports to the intelligence committees of the Congress should be collected in one section rather than appearing in scattered sections throughout the proposed bill.
- 5. The agency's authorization should not be treated in excessive detail. There is substantial need for flexibility on administrative matters and the Congressional oversight powers are sufficient to ensure that administrative policies are appropriate.

## Section-by-section comments

Title: The overall title might be changed to "Intelligence Reform Act of 1977." That would encompass all of the individual titles.

In our comments on Title I, we pointed out that it would be easier, conceptually, to deal with the subject matter of this legislation if the Titles were organized as follows:

Title I: general organization, authority, budget, reporting and records

Title II: restrictions on electronic surveillance within the United States--S. 1566

Title III: restrictions on other intelligence activities within the United States

Title IV: restrictions on intelligence activities that are conducted abroad

Title V:

Title VI: FBI charter

Title VII: NSA charter

Under this organization, the NSA charter would be Title VII rather than Title III.

CIA charter

Sec. 301: No change.

Sec. 302(1): Delete reference to communication security.

See general comments, para. 1. It might be useful
to reverse the order of the interests so that

protection of the national security comes first and

the conduct of foreign relations comes second.

- Sec. 302(2): Minor change. See marked-up draft.
- Sec. 302(3): Add specific reference to accountability of the Director of NSA to the Secretary of Defense.
  The Secretary of Defense is the Executive Agent for the conduct of signal intelligence and the line authority of the Secretary of Defense should be made clear.
- Sec. 302(4): Delete reference to communications security and concomitant reference to protection of privacy.

  See general comments, para. 1.
- Sec. 303: The definitions in this section should be put put in alphabetical order for ease in use. See renumbering in marked-up draft.
- Sec. 303(1): The words "technical and intelligence"

  modifying "information" do not add anything to the
  definition and could cause confusion. The word

  "electromagnetic" should be added to modify

  "communications" in order to exclude physical
  surveillance activities that are not within NSA's
  ambit.
- Sec. 303(2): Same comment with respect to "technical and intelligence" modifiers as set out above with respect to Sec. 303(1). Minor rewording for clarity. No change in substance.

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Sec. 303(3): This term should be "instrumentation intelligence" to be consistent and clear. The link to foreign signals is clear in the body of the definition and is not needed in the title. The term "signals intelligence" should be reserved for the umbrella definition. The words "non-imagery infrared and coherent light signals" should be deleted and replaced with the words "associated signals" in order to make the definition flexible enough to encompass future technical developments and also because this level of detail is not appropriate. Reference to non-imagery infrared and coherent light signals can be made in the report accompanying the bill if that is necessary.

Sec. 303(4): In order to accommodate changing technology, it would be useful to change this from a "means" definition, to an "includes" definition. The words "a category of intelligence information comprising all" are unnecessary, and inconsistent with the definitions in which it is intended to include "technical" information as well as "intelligence" information. The words "either individually or in combination" are unnecessary in a statute because the

normal rules of statutory construction would require such a definition. If there is sensitivity that this construction would somehow be avoided, the appropriate place to make the point is in the legislative history.

- Sec. 303(5): A more straightforward and useful definition of signals intelligence activities would be those activities that produce signals intelligence. This precludes legal interpretations excluding activities on the ground that one of the intentions of those conducting the activity was to produce something other than signals intelligence.
- Sec. 303(6): The intent of the definition seems clear but the wording could be improved. See marked-up draft.
- Sec. 303(7): There is no apparent need for this definition.

  The substantive provisions of this draft do not include any instance in which this term is used in a manner requiring definition.
- Sec. 303(8): There is no substantial need in the text of the bill to use the term "United States SIGINT system" as an abbreviation for the longer term "United States signals intelligence system" and it should be deleted. Using abbreviations makes the text confusing. The reference to the

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should come under subparagraph

(C) when the National Security Council so designates.

This permits a flexible use of sigint resources

while maintaining accountability.

- Sec. 303(9): The substantive provisions of the bill can be made clearer if the term "cryptographic system" is used and that term is defined to include code, cipher and other methods. The words "code" and "cipher" have common meanings, as correctly noted in the draft, and these meanings can be incorporated in a single term.
- Sec. 303(10): This definition should be deleted. It affects only communications security and this title should be restricted to intelligence and counterintelligence. All communications security matters should be deleted. See our general comments, para. 1.
- Sec. 303(11): This definition should be deleted. It affects only communications security. See our general comments, para. 1.
- Sec. 303(12): This definition should be deleted. It affects only communications security. See our general comments, para. 1.

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  Sec. 303(13): This definition should be deleted. It

  affects only communications security. See our

  general comments, para. 1.
- Sec. 303(14): This definition should be deleted. It affects only communications security. See our general comments, para. 1.
- Sec. 303(15): This definition should be deleted. It affects only communications security. See our general comments, para. 1.
- Sec. 303(16): There should be added a reference to authorization by the Secretary of Defense because the primary responsibility for the sigint system is placed with the Secretary. The reference to communications security should be deleted. Other minor word changes are suggested. See marked-up draft.
- Sec. 303(17): This definition should be deleted. It is unnecessary. There appears to be no place in the text of the bill where this term is used in a manner that requires definition.
- Sec. 303(18): This definition should be changed to refer back to the definition of United States person used in S. 1566, which, under our proposal, would precede this title as Title-II. The context in which "United States person" is used in this title is no

- different than the use in S. 1566. Suggested rewording is shown on the marked-up draft.
- Sec. 303(19): The term "independent establishment" has no readily understandable meaning and should be deleted. Whatever it is, it is covered by the rest of the terms included in the definition.
- Sec. 303(20): This is unnecessary. No reasonable statutory interpretation could come to the conclusion that anyone other than the Attorney General of the United States is the officer referred to in this Title. If there is some question, the legislative history can make clear this intent.
- Sec. 303(21): The references to committees in the substantive provisions of this title are to the intelligence committees of the Congress. This definition should be limited to those committees. Suggested language is shown on the marked-up draft. See also, our comments on Title I, Sec. 104(20) of the SSCI staff draft.

- Sec. 304(a): The words "an agency to be known as" are surplusage and should be deleted. No change in substance.
- It is important that NSA continue to carry out communications security activities that are assigned by the President and that this provision not preclude that aspect of NSA's function. At the same time, it is important that this title be limited to intelligence and counterintelligence functions. See our general comment, para. 1. We suggest that "related security activities" be substituted for "communication security activities" to accomplish both The present functions of NSA in the communicaobjectives. tions security field and the relationship of those functions to signals intelligence activities can be spelled out in This language will give the intelligence the report. committees of the Congress the necessary oversight powers, because the reporting requirements will cover "related security activities," but it will not preclude the President from shifting certain aspects of communications security activities to other entities should developing technology or information about the threat against U. S. communications make that necessary.
- Sec. 304(c): There is, in this section, a fundamental departure from the organization set up by the new Executive Order.

  That Order provides specifically that intelligence policy, requirements and priorities are to be set under the aegis

of ApprovedForRelease 2005/06/14 OCIA-RDP86-0011R00010000005-3Central Intelligence has tasking functions only within the requirements and priorities set by the NSC and its committees. That allocation of responsibility should be reflected here. We recommend that the Secretary of Defense be required to comply with intelligence policy, requirements and priorities established by the National Security Council and with authorized plans, objectives and directions promulgated by the Director of National Intelligence. The corresponding section of the SSCI staff's draft of Title I is Section 107(e)(4) which appears on pages 15-16. See our comments on that section which appear on page 16 of the comment document, and our proposed revision of that section, which is Section 106(d) of the DoD draft of Title I and appears at page 15 of that draft.

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Sec. 305 We recommend that this section be stream-

lined in the fashion we suggested for the provision governing the Director and Deputy Director of National Intelligence.

Our proposed revision is set out in Appendix A to the marked up draft.

Sec. 305(a)(1) The language with respect to "the head of the Agency" refers to function, not the establishment of the position, and should should be moved to section 306 that deals with duties of the Director. The provision effecting establishment of the position should be separated from the provisions with respect to appointment. See Appendix A, Sec. 305(a) and 305(c).

The limitation to appointment from "among the commissioned officers of the armed forces ... or from among individuals with cryptologic experience in civilian life" should be deleted. It probably does not make sense to require a civilian to have cryptologic experience and not to require that of a military officer when the two are eligible for the same position.

Moreover, the standard of possessing cryptologic experience is vague and would be difficult to enforce. The provision for advice and consent of the Senate provides sufficient safeguard that individuals who meet the qualifications thought important by the Senate Intelligence Committee will be nominated.

The requirement of a specific military rank is unnecessary and unduly limits flexibility in making appointment.

The setting of the pay level at Executive Level II should be changed to Level IV in order to place the National Security Agency. See Appendix A, Sec. 305(g). This is a change comparable to our recommendation with respect to the appropriate pay level for the DNI. See DoD comments on Sec. 106(d) at Title I.

Sec. 305(b)(1) The provision effecting establishment of the position should be separated from the provisions with respect to appointment. See Appendix A, Sec. 305(b) and 305(c).

The comments with respect to the cryptologic experience requirement, military rank, and compensation level are the same as set out above with respect to the position of Director.

The limitation with respect to both positions being occupied by a member of the armed forces should be set out in a separate section. It governs both Director and Deputy Director and should not be placed in a section dealing with the Deputy Director position. See Appendix A, Sec. 305(e).

Sec. 305(b)(2) The first, third, and fourth sentences of this section should be combined with a similar provision with respect to the Director because there is no difference in the limitation. See Appendix A, Sec. 305(d).

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The second sentence does not belong here. It is a
statement of the duties of the Deputy Director and should
be placed in a separate section following the section on
the duties of the Director. See Appendix B, Sec. 3064(a).

Sec. 305(c) This is the same as Section 106(c)(1) of the SSCI staff draft of Title I. We recommend the same changes here that we recommend there. In addition, the references to the Department of Defense should be deleted because the Director is under the line authority of the Secretary of Defense. See Appendix A, Sec. 305(f). See also, DoD comments on Title I, page 8; and DoD draft of Title I, Sec. 105(f).

Sec. 305(d) This section is misplaced. It belongs in a separate section on the duties of the Deputy Director that follows the section on the duties of the Director. The second sentence is unnecessary and should be deleted. See Appendix B, Sec. 306A(b).

Sec. 305(e) The first sentence assumes that the President will ignor the requirement of the Act that the Director be confirmed by the Senate. That assumption is unwarranted and this section is unnecessary. The second sentence states a result that would be reached by applying ordinary rules of statutory construction. If there is a question that a different result might be reached it would be appropriate to insert an explanation in the legislative history.

- Sec. 306: This section is very detailed, including more than 32 provisions specifying duties for the Director of NSA. It appears that the amount of detail can be cut down substantially without affecting adversely the powers intended to be bestowed upon the Director.
- Sec. 306(a)(1): Delete reference to communications security; add reference to position as executive head of the National Security Agency. The latter is necessary because it was deleted from Sec. 305(a)(1). See comment on that section.
- Sec. 306(a)(2): Delete reference to communications security.
- Sec. 306(a)(3): No change.
- Sec. 306(a)(4): Delete introductory clause as it adds nothing to the meaning of the substantive part of the section.

  Minor word changes. See marked-up draft.
- Sec. 306(a)(5): Broaden to put all sigint activity under the limitations of NSC and DNI determinations. Substitute "reporting" for "production" to eliminate confusion between production of all-source intelligence finished product, which NSA does not do, and reporting of signals intelligence, which requires more than processing as that term is used in this section.

Sec. 306(a)(6): No change.

- Sec. 306(a)(7): Delete. This is covered by Sec. 306(a)(5).

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- Sec. 306(a)(8): Delete. This applies only to communications security.
- Sec. 306(a)(9): Delete reference to communications security.

  Delete phrase "to the maximum extent feasible" because it is inconsistent with earlier phrase "as necessary".
- Sec. 306(a)(10): Delete references to "signals intelligencerelated activities." The intelligence-related concept
  was introduced into Title I to take care of what is perceived as a larger problem within a general system. It is
  unnecessary to import this embroidery into this section
  which deals with a much smaller and more well-defined
  system. Delete references to communications security.
- Sec. 306(a)(11): Delete reference to communications security.

  Change responsibility for guidance from Director of

  National Intelligence to Secretary of Defense. This is

  well within the ambit of line authority and should come

  under the Secretary. It does not refer to any of the

  functions assigned to the DNI in Title I.
- Sec. 306(a)(12): Delete reference to direction by the DNI.

  The way this section is worded gives the DNI the power to deny NSA budget materials to the Secretary of Defense. The DNI has adequate budgetary powers granted under Title I to ensure that the NSA submission is made to him at the time and in the manner he wants it.

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- Sec. 306(a)(13): Delete. This refers only to communications security.
- Sec. 306(a)(14): Delete. The concept of signals intelligencerelated activities should not be created and injected into this legislation.
- Sec. 306(a)(15): Delete. This refers only to communications security.
- Sec. 306(a)(16): Delete. This is an unnecessary level of detail.

  It is particularly important with respect to fiscal provisions that this legislation not create unnecessarily detailed requirements.
- Sec. 306(a)(17): Delete. Same comment as Sec. 306(a)(16).
- Sec. 306(a)(18): Delete. Same comment as Sec. 306(a)(16).
- Sec. 306(a)(19): Delete. This refers only to communications security.
- Sec. 306(a)(20): Modify to make more general. See proposed wording on marked-up draft. No change in meaning.
- Sec. 306(a)(21): Delete. This is within the Director's powers granted by Sec. 306(a)(20) as revised.
- Sec. 306(a)(22): Minor word changes. See marked-up draft.
- Sec. 306(a)(23): Delete. This is inherent in the Director's power to control signals intelligence activities, Sec. 306(a)(5), and the necessary limitations on the Director's power are set out in Title I, Sec. 107(e)(19) as revised.

- Approved For Release 2005/06/14: CIA-RDP86-00101R000100060005-3 See our comments on that section, at pages 19-20 of the comment document, and the parallel provision of the DoD draft of Title I, Sec. 106(h) at page 16 of the draft.
- Sec. 306(a)(24): Delete. Applies only to communications security.
- Sec. 306(a)(25): No change.
- Sec. 306(a)(26): Delete. Applies only to communications security.
- Sec. 306(a)(27): Delete. Applies only to communications security.
- Sec. 306(a)(28): Delete. Comes within the Director's general powers under Sec. 306(a)(5) and specific requirement of Sec. 306(a)(20).
- Sec. 306(a)(29): No change.
- Sec. 306(a)(30): Add reference to military commanders for clarity. Minor word changes. See marked-up draft.
- Sec. 306(a)(31): Delete. This is covered by the requirement that the Director operate within the rules laid down by the NSC and the DNI. Sec. 306(a)(5).
- Sec. 306(a)(32): Delete the word "additional". It is unnecessary and may be used to imply a limitation on rulemaking power set out in earlier sections.
- Sec. 306(b): Minor word changes to remove references to "he" and "him". See marked-up draft.

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- Sec. 306(c)(1): Delete word "effectively" as a limitation on carrying out the provisions of this title.
- Sec. 306(c)(2): Delete "also" as this is not a supplementary power. Move last sentence to section on reporting.
- Sec. 307(a): The title of the office should be "General Counsel of the National Security Agency" so the abbreviation "Agency" should not be used here.
- Sec. 307(a)(1): No change.
- Sec. 307(a)(2): Instead of trying to cover all forms of regulatory messages with specific words, it might be better to substitute "and directives promulgated by the Secretary of Defense and the Director." The legislative history can point out that the term "regulations" was intended to encompass memoranda, rules, regulations, policies, procedures, and secret messages written on kleenex.
- Sec. 307(a)(3): Directives of the Secretary of Defense should be added to the list of authority with which agency rules and regulations must be in compliance. It is through this mechanism that the Secretary of Defense will exercise the supervision and control referred to in Sec. 304(c) and other places.
- Sec. 307(a)(4): This section should be changed so that the reports of the General Counsel go to the Secretary of Defense rather than the Director of National Intelligence.

Dealing with matters that would be raised by such reports is an exercise of line authority that rests with the Secretary of Defense. This section should also be changed to substitute "possible violations of the laws of the United States" for the current phrase "questions of legality or propriety." The term "propriety" is difficult to define, and a requirement that it be enforced would be even more difficult to carry out. Other minor word changes. See marked-up draft.

- Sec. 307(a)(5): Delete the term "propriety". See comment with
  respect to Sec. 307(a)(4).
- Sec. 307(a)(6): Substitute the Secretary of Defense for the Director of National Intelligence. The practices and procedures that are the subject of this section are designed to turn up matters the correction of which falls within the line of authority of the Secretary of Defense. Same problem with the phrase "raise questions of legality and propriety" as pointed out above with respect to Sec. 304(a)(4) and same solution recommended.
- Sec. 307(a)(7): Delete. This is covered by Sec. 307(a)(4).
- Sec. 307(b): The title of the office should be "Inspector General of the National Security Agency" so the abbreviation "Agency" should not be used here.
- Sec. 307(b)(1): This should be changed to give the Inspector General responsibility for determining whether the

- Agency performs its functions in a lawful manner. Questions of effectiveness are more appropriately left for auditors and program evaluators.
- Sec. 307(b)(2): Minor word change to eliminate "his." See marked-up draft.
- Sec. 307(b)(3): Substitute the Secretary of Defense for the Director of National Intelligence as a recipient of the reports of the Inspector General. The remedies for the matters that would be the subject of such reports require the exercise of line authority that rests in the Secretary. Same problem with the phrase "raise questions of legality and propriety" as pointed out above with respect to Sec. 304(a)(4) and same solution suggested.
- Sec. 307(b)(4): Delete the term "propriety." See comment with respect to Sec. 307(a)(4).
- Sec. 307(b)(5): Substitute the Secretary of Defense for the Director of National Intelligence. The practices and procedures that are the subject of this section are designed to turn up matters the correction of which falls within the line authority of the Secretary of Defense. Same problem with the phrase "raise questions of legality and propriety" as pointed out above with respect to Sec. 304(a)(4) and same solution recommended.
- Sec. 307(b)(6): Delete. This is covered by Sec. 304(b)(3).

Sec. 307(b)(7): Add authority for the Secretary of Defense to direct the Inspector General to make investigations.

Sec. 307(b)(8): No change.

Sec. 307(c): Delete. This is similar to section 305(e) and should be deleted for the same reasons. See comment above.

Sec. 307(d): Delete. This section is unnecessary.

Sec. 307(e): No change.

Sec. 308(a)(1): Delete the reference to approval by the Director of National Intelligence and OMB. OMB's authority in fund transfers is provided by statute elsewhere. The authority for the DNI to approve all fund transfers is unwieldy because it mandates attention to very small financial transactions. This is better left to Executive Branch discretion with a reporting requirement so that the Congress' oversight function can be exercised properly.

Sec. 308(a)(2): No change.

Sec. 308(a)(3): No change.

Sec. 308(a)(4): No change.

Sec. 308(a)(5): The two requirements of a certification by the Director and a report to the Congress should be split. The waiver provision should remain in this section (see marked-up draft for suggested rewording), and the reporting provision should be moved to the general reporting section.

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- Sec. 308(a)(6): This authority should be broadened to cover separations as well as appointments. See marked-up draft.
- Sec. 308(a)(7): NEW. Proposed insert to permit NSA to conduct its mission, especially abroad, without the need to channel any special real property requirements through military departments or GSA.
- Sec. 308(a)(8): NEW. Proposed insert to permit NSA to exchange equipment and supplies as might be required from time-to-time.
- Sec. 308(a)(9): NEW. This is the same as the clause in the draft CIA charter on secure cover and is inserted here for the same purpose.
- Sec. 308(b): Delete reference to DNI and OMB for the same reasons as pointed out in connection with Sec. 308(a)(1).
- Sec. 308(c): The second sentence deals only with reporting to the Congress and should be moved to the reporting section.
- Sec. 308(d): No change.
- Sec. 309: This should be changed to Sec. 309(a) so that a separate subsection (b) dealing with can be added. The words "property, supplies" should be included in the list of items the agency is authorized to procure. The approval of the DNI should be deleted. Procurement is a matter of line authority and should be controlled by the Secretary of Defense. The last sentence deals only with reporting and should be moved to the general section on reporting.

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	Sec. 309(b): NEW. This is the same as the				
25X1	section included in the CIA charter and is inserted				
	here for the same purpose.				

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- Sec. 310(a): Minor word change. See marked up draft.
- Sec. 310(a)(1): Delete words "when approved by the Director."

  The power to control such expenditures is included in the Director's general powers. This language might be read to require the Director to approve every transaction.
- Sec. 310(a)(2): This section contains 12 different authorizations. It should be split up into numbered subsections. See marked-up draft.

Under our subsection (3), change reference to "seat of government" (which we leave to the FBI) to "within and outside the United States." Add reference to 10 U.S.C. Sec. 2675 in order to cover necessary authority for leased housing abroad.

Under our subsection (12), delete reference to DNI. Under Title I, the DNI has authority to approve international agreements. The approval of expenses of arrangements to carry out those agreements falls within the line authority of the Secretary of Defense.

- Sec. 310(b)(1): Minor word change. See marked-up draft.
- Sec. 310(b)(2): Last sentence deals with reporting and should be moved to the reporting section.
- Sec. 310(c): This is taken from Sec. 112(d) of Title I (pages 29-30 of the staff draft). We recommended

a rewording of this section for clarity (see DoD comments on this section at page 29 of the comment document and proposed alternative language at Sec. 111(g) of the DoD draft of Title I. (Page 22 of the DoD Draft). We recommend the same changes for this section.

Sec. 311(a)(1): No change.

- Sec. 311(a)(2): This needs to be changed to accommodate the possibility that NSA will act under the emergency provisions of S. 1566 in which case no order would have issued at the time the surveillance was undertaken.

  Suggested revision set out on marked-up draft.
- Sec. 311(a)(3): Delete. This is covered by Sec. 107(f) of the staff draft of Title I which gives the DNI the power to obtain from any intelligence agency any information he needs. This is an unnecessary paperwork burden and may cause unwarranted delays in instituting the surveillance that has been approved by the court.

Sec. 311(a)(4): No change

- Sec. 311(a)(5): The modifier "intercepted" is unnecessary

  to the meaning of this clause and acts to limit the

  requirement. The standard of "essential" is too stringent

  for this purpose and should be changed to "necessary."
- Sec. 311(a)(6): It is unclear why a communication that "identifies a United States person as a communicant"

- is not also included in the phrase "refers to a United States person."
- Sec. 311(b): This should be changed to permit a designee of the Director to assist with this task.
- Sec. 311(c): The reporting requirement should be transferred to the reporting section and the remainder of this section should be deleted. The requirement with respect to notification by the Attorney General is unnecessary because that is within the Attorney General's general statutory responsibilities. The requirement for the Director to respond to "directives" of the Attorney General is unnecessary. The Attorney General's findings are implemented through the authority of the President.
- Sec. 311(d): This is a reporting requirement and should be transferred to the reporting section.
- Sec. 311(e): Minor changes. See marked-up draft.
- Sec. 311(f): This is the overseas counterpart of S. 1566 and is inappropriate here. It will be included in the general restrictions title.
- Sec. 312(a): Delete the 30-day time limitation. This is unrealistic and unnecessary. Transfer the second sentence to the reporting section.
- Sec.312(b): Grammatical change. See marked-up draft.

- Sec. 312(c): Technically, the requirement that something be lawful probably applies only to the Constitution and laws of the United States. Minor word change suggested. See marked-up draft.
- Sec.313: (to be inserted)
- Sec. 314: This section should be redrafted. The first clause making officers and employees subject to laws et al is unnecessary. The second clause requiring the Director to issue regulations implementing those laws is also unnecessary. A suggested rewording of the waiver clause is set out on the marked-up draft. The final reporting clause should be moved to the reporting section.
- Sec. 315: This section should be deleted. It is covered by the Director's general power provided in Sec. 306(a)(20).
- Sec. 316: This section should be deleted. There is a general authorization in Sec. 310(a)(2) and this detailed provision is more appropriate in an agency regulation than in statute form.
- Sec. 317: The authorization for the Director to issue regulations is unnecessary and should be deleted.
- Sec. 318: This section should be deleted. There is a general authorization in Sec. 310(a)(2) and this section is unnecessary.

Sec. 319: The reporting provision should be transferred to the general reporting section. Minor word changes.
See marked-up draft.

Sec. 320: No change.

Sec. 321: This is unnecessary and should be deleted.

Sec. 322: This section should be deleted. The subject matter is inappropriate. See general comments, para. 2.

Sec. 323: No change.

Sec. 324: Add three miscellaneous provisions at end of this section.

Sec. 325: No change.

Sec. 326: No change.

# Approved For Release 2005/06/14: CIA-RDP86-00101R000100060005-3

DIRECTOR; DEPUTY DIRECTOR

Sec. 305(a) There shall be a Director of the National Security Agency (hereinafter in this title referred to as the "Director".)

Sec. 305(b) There shall be a Deputy Director of the National Security Agency (hereinafter in this title referred to as the "Deputy Director.")

Sec. 305(c) The Director and the Deputy Director shall be appointed by the President, by and with the advice and consent of the Senate.

Sec. 305(d) The Director and Deputy Director shall serve at the pleasure of the President. No person may serve as Director for more than six years. No person may serve as Deputy Director for more than six years. No person may serve in the two positions for more than twelve years.

Sec. 305(e) One of the positions of Director or Deputy Director shall be filled by a commissioned officer of the armed forces in either active or retired status. At no time shall the two positions of Director and Deputy Director be occupied simultaneously by commissioned officers of the armed forces.

# Sec. 305(f)

(1) If a commissioned officer of the armed forces is appointed as Director or Deputy Director, then--

- (A) in the performance of duties as Director or Deputy Director, the officer shall be subject to no supervision, control, restriction, or prohibition by the military departments or the armed forces of the United States or any component thereof; and
- (B) such officer shall not possess or exercise any supervision, control, power, or function (other than that possessed or authorized as Director or Deputy Director) with respect to the military departments, or the armed forces of the United States or any component thereof, or with respect to any of the personnel (military or civilian) of any of the foregoing.
- section, the appointment of a commissioned officer as
  Director or Deputy Director, and acceptance of and service
  in such an office, shall in no way affect any status, office,
  rank, or grade the commissioned officer may occupy or hold
  in the armed forces, or any emolument, prerequisite, right,
  privilege, or benefit incident to or arising out of any such
  status, office, rank, or grade. Any commissioned officer
  shall, while serving in the office of Director or Deputy
  Director, continue to hold rank and grade not lower than
  that in which such officer was serving at the time of appointment and shall be compensated, from funds appropriated to the
  Secretary of Defense, at the rate established for the position
  of Director or Deputy Director.

(3) The rank or grade of any commissioned officer shall, during any period such officer occupies the office of Director or Deputy Director, be in addition to the numbers and percentages authorized and appropriated for the military department of which such officer is a member.

Sec. 305(g) The Director shall be entitled to the same compensation prescribed by Section 5311 of Title 5, United States Code, for positions at level IV of the Executive Schedule. A commissioned officer of the armed forces who is serving as the Director shall be entitled to the difference, if any, between regular military compensation (as defined in Section 101(25) of Title 37, United States Code) and the compensation prescribed by Section 5311 of Title 5, United States Code, for positions at level IV of the Executive Schedule.

Sec. 305(h) The Deputy Director shall be entitled to the same compensation prescribed by Section 5313 of Title 5, United States Code, for positions at level V of the Executive Schedule. A commissioned officer of the armed forces who is serving as the Deputy Director shall be entitled to the difference, if any, between regular military compensation (as defined in Section 101(25) of Title 37, United States Code) and the compensation prescribed by Section 5313 of Title 5, United States Code for positions at level V of the Executive Schedule.

#### DUTIES OF THE DEPUTY DIRECTOR

Sec. 306A(a) The Deputy Director shall assist the Director in carrying out the functions assigned to the Director under this Act.

Sec. 306A(b) The Deputy Director shall act for and exercise the powers of the Director during the absence or disability of the Director or during any temporary vacancy in the office of the Director.

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NATIONAL INTELLIGENCE REORGANIZATION AND REFORM ACT OF 1977
TITLE III -- NATIONAL SECURITY AGENCY ACT OF 1977

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That this Act may be eited as the Intelligence Secretarization Art of 1977".

TITLE HIT-MATIONAL SECURITY AGENCY

SHORT TITLE

Sec. 301. This title may be cited as the "National Security Agency Act of 1977".

"Intelligence

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of 1977 "

STATEMENT OF PURPOSES

Sec. 302. It is the purpose of this Act to--

- (1) authorize, and provide guidance for, these signals intelligence and communications accuriby activities necessary for the conduct of the foreign relations or the protection of the national security of the United States;
- (2) insure that such activities are properly directed,
  regulated, coordinated and administered, and are organized and
  conducted so as to meet, efficiently and effectively, the
  intelligence and security requirements of the United States;
- (3) establish by law an agency to be known as the Fational
  Security Agency; provide for the appointment of a director of the Nanceal Security
  that Agency and confer upon him the authorities necessary to
  rulfill the duties and responsibilities prescribed in this title
  and make him accountable to the President, the Congress, and the
  Defense,
- (4) establish effective oversight so that the signals intelligence activities and communications occurrity activities of the United States are conducted so as not to infringe upon or violate the rights guaranteed or protected by the Constitution or laws of the United States and so as to protect the privacy of

Sec. 303. As used in this title --

- (1) The term "communications intelligence" means technications and intelligence information derived from foreign communications electromagnetic by other than the intended recipients.
- 4 (2) The term "electronics intelligence" means becomised and intelligence information derived from foreign, non
  communications, electromagnetic radiations emanating from other Communications than nuclear detonations or radioactive sources.
- 6. 43) The term "foreign instrumentation signals intelligence"

  means information derived from the collection and processing foreign telemetry, beaconry, non-imagery infrared and constant

  light signals.
- 8. (1) The term "signals intelligence" received or intelligence information comprising all communications intelligence, electronics intelligence, and foreign instrumentation signals intelligence, either individually or in secondation.
- 9, -(5) The term "signals intelligence activities" means those activities conducted for the purpose of products signals intelligence.
- 5. 46) The term "foreign communication" means any that that communication which has at least one terminal outside the territorial United States or a communications system or a portion operated of such a system used an operational within the United States by a foreign power. Such term does not include press, propagance, but or public broadcasts.
- (7) The term "non-communications emanations" means radar signals, telemetry, searonry, and given foreign instrumentation signals.
- 12. (6) The terms "United States signals intelligence system" [ [ [ [ Means and Winited States SIGNT system" mean an entity that is comprised of (A) the National Security Agency (including assigned military personnel); (B) those elements of the military departments and the Gentral Intelligence Agency performing signals intelligence activities; (C) those elements of any other

department or agency which may from time to time be authorized by the National Security Council to perform signals intelligence activities during the time when such elements are authorized to perform such activities.

2. (3) The terms "code", "cipher", and "cryptographic system" [manual, includer in addition to their usual manual, any mechanical or electrical device or method used for the purpose of disquising er, concealing the contents, significance, or meanings of communications.

protection resulting from any measures taken to dany unauthorized persons information of value which might be derived from the telecommunications of the United States, or to incure the authorizing of such belongmunications. Such term includes cryptosecurity, transmission security, amission security, and physical-security of communications security materials and information.

(11) The term "cryptorecurity" mains any procedura or method relating to the proviosen of tacknically sound cryptographic rystans and their proveruse.

(12) The term "transmission security" means any procedure on without designed to protect the transmission of information on material from interveption and exploitation by any means other transmission of anyphographic systems.

(13) The term "emission security" means any proceedure on method used to deny unauthorized persons any information of valua that might otherwise be derived from the interception and analysis of compromising emanations from any cryptomodules on the interception of the interception and analysis of compromising emanations from any cryptomodules of the interception of the interception and the interception and

(14) The term physical secondly means any physical procedure on mathematical seconds and physical seconds intelligence and communications seconds according according to make the procedure of the seconds of the second of the seconds of the seconds of the second of the sec

(15) The same Manyatologul ancompasses both signals

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security information by the President or by the head of any

department or agency of the Government which has been expressive final designated by the President to engage in cryptologic activities (expressing for the United States.

(17) The term "enyptologic activities" manns setivities involving unyptology.

- 3. (49) The terms "departments and agencies" and "department or agency" mean any department, agency, office, bureau, independent potablishment, wholly owned corporation, or other entity of the Government of the United States.

(20) Free-torm "Abborney General" means the Abborney General"

7. (21) The term "Committees of the Congress" means any powerists of the Senate or the House of Representatives on any joint commistee of the Congress.

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# Approved For Release 2005/06/14: CIA-RDP86-00101R000100060005-3 ESTABLISHMENT OF MATIONAL SECURITY AGENCY; FUNCTION

- Sec. 304. (a) There is established within the Department of Defense an agency to be known as the Dational Security Agency (nereinafter in this title referred to as the "Agency").
- (a) It shall be the function of the Agency to conduct signals intelligence activities and communications security activities for the Government of the United States. It shall also be the function of the Agency to provide an effective, unified organization for the conduct and central of the signals intelligence activities and the communications security activities of the United States and for formulating operational plans, policies and procedures for such activities.
- (c) The functions of the Agency shall be carried out under the direct supervision and control of the Secretary of Defense and shall be accomplished under the provisions of this Act and in conformity with the Constitution and laws of the United States.

  In exercising supervision and control over the Agency, the Secretary of Defense shall comply with policy established by the Palicy, requirements, and priorities promulgated by the Eirecter of National Intelligence.

  Authorized

plans, objectives and directions

Siz Appzudix A for Suggested Tension Sac. 305. (a)(1) There shall be at the head of the Agency a birector of the National Security Agency (hereinafter in this title referred to as the "Director"). The Director shall be appointed by the Fresident, by and with the advice and consent of the Senate from among the commissioned officers of the armed forces (active or retired), or from among individuals with cryptologic experience in civilian life. If the Director is a military officer, he shall be entitled to not less than the grade of Lieutenant General or Vice Admiral while so serving. The Director shall be compensated at the rate provided for level II of the Executive Schedule under section 5313 of title 5, United States Code.

- (2) The Director shall serve at the pleasure of the President but may not serve as Director for a period of more than six years unless reappointed by the President, by and with the advice and consent of the Senate. No person who has served as Director for a period of less than six years and is subsequently appointed or reappointed may serve as Director under such appointment or reappointment for a term of more than six years. In no event may any person serve as Director for more than a total of twelve years.
- Security Agency (hereinafter in this title referred to as the "Deputy Director") appointed by the President, by and with the advice and consent of the Senate, from among the commissioned officers of the armed forces (active or retired) or from among career civilian employees with cryptologic experience. If the Deputy Director is a military efficer he shall be entitled to the grade of major beneral or Rear Admiral while so serving. The Deputy Director shall be compensated at the rate provided for level III of the executive Schedule under section 5314 of title 5, United States Code. At no time may the two positions of Director and Deputy Director to occupied simultaneously by commissioned officers of the armed forces (active or

See Appendix A for Suggested revision

retired); however, both positions may be occupied simultaneously by citizens of the United States who are not commissioned officers of the armed forces whether in active or retired status.

- of the President, but may not serve for more than six years unless reappointed by the President, by and with the advice and consent of the Senate. The Deputy Cirector shall assist the Lirector in carrying out his functions under this Act. In no event may any person serve as Deputy Director for more than twelve years. In no event may any person serve in either or both positions for more than a total of twelve years.
- (c) (1) A commissioned officer of the armed forces while serving as Director or Deputy Director--
  - (A) shall be subject to no supervision, control, restriction, or prohibition (military or otherwise) other than would be operative with respect to him if he were a civilian in no way connected with the Department of Defense, the military departments, or the armed forces of the United States or any component thereof; and
  - (b) shall not possess or exercise any supervision, control, powers, or functions (other than such as he possesses, or is authorized or directed to exercise as Director or Deputy Director) with respect to the armed forces or any component thereof, the Department of Defense, the military departments, or any component thereof, or with respect to any of the personnel (military or civilian) of any of the foregoing.
- f2) Except as provided in subsections (a) and (b) of this section, the appointment to the office of Director or Deputy Director of a commissioned officer of the armed Forces, and his acceptance of and service in such office, shall in no way affect any status, office, rank, or grade he

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may occupy or hold in the arred forces, or any emolutent, perquisite, right, privilege, or benefit incident to or arising out of any such status, office, rank, or grade. Any such commissioned officer shall, while serving as Director or Deputy Director, continue to hold rank and grade he lower than that in which he served at the time of his appointment. The Director and Deputy Director, whether civilian or military, shall be compensated, while so serving, only from funds appropriated to the Director.

- during the period in which such commissioned officer small, during the period in which such commissioned officer occupies the office of Director or Deputy Eirector, be in addition to the numbers and percentages otherwise authorized and appropriated for the military department of which he is a rember.
- (d) The Deputy Director shall act in the place of the Director during the absence or disability of the Director or during any temporary vacancy in the office of the Director. The Secretary of Defense shall provide by regulation what officer or employee of the Department off Defense shall act in the place of the Director during the absence or disability of the Director or during any temporary vacancy in the office of the Director whenever there is no Deputy Director.
- (e) Any person holding the office of Director or Deputy Director of the National Security Agency as such agency existed on the day before the effective date of this title may continue to serve in the corresponding office established by this title until such person or his successor is appointed as provided in this title, but in no event for a period exceeding 30 days after such effective date. In computing the twelve-year limitation prescribed by subsections (a)(2) and (b)(2) of this section, any service by a person as Director or Deputy Director or the mational Security Agency as such agency existed on the day before the effective date of this title shall not be included.

-10-

#### DUTIES OF THE DIRECTOR

Sec. 305. (a) It shall be the duty of the Director to--

- (1) serve as the principal signals intelligence and communications assuriby officer of the Government;
- (2) insure that the signals intelligence activities and communications occurity activities of the United States are conducted in confermity with the provisions of this let and with the Constitution and laws of the United States, and that such activities do not abridge any right guaranteed or protected by the Constitution or laws of the United States;
  - (3) direct all cryptologic activities of the Arency;
- (4) aces the oignals intelligence requirements of the onited States Covernment by maintaining and whatfing an effective and unified United States SIGINT system;

(5) control all sees signals intelligence collection, processing, processing, processing, and dissemination activities of the United States;

(5) manage signals intelligence resources, personnel, and programs;

47) broduce signals intelligence for departments and agancies, including operational exceeders of the arred forces of the United States authorized to receive such intelligence, in accordance with policies, objectives, and priorities prescribed by the Director of receives in the contract of the contrac

authority of the United States Covernment and Fulfill the

wom unications occurity requirements of all communications Security

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Committee established pursuant to section 122 of this

- performance of the signals intelligence and the communications security functions of the United States to the maximum extent feasible for the purpose of achieving overall efficiency, economy, and effectiveness;
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meet the needs of departments and agencies authorized to receive signals intelligence or which require communications receive signals intelligence or which responsibility for such research and development to other departments or agencies, and review research and development conducted by any department or agency in support of signals intelligence, signals intelligence, activities;

- acministrative support needed by the Auency to conduct effectively its signals intelligence activities and communications security activities and, in accordance with guidance from the Birector of national intelligence, enter Deicuse into agreements with other departments and agencies for the provision of such manpower resources and administrative support;
- (12) prepare a proposed consolicated United States signals intelligence budget for each fiscal year based upon program and budget guidance from the Director of Mational Intelligence and submit each such proposed budget to the Director of Mational Intelligence and the Secretary of Defense ab auch time and in ouch names as the Director of Mational Intelligence and the Secretary of Defense ab auch time and in ouch names as the Director of Mational Intelligence and the Director of Mational Intelligence and the Director of Mational Intelligence and Intelligence as the Director of Mational Intelligence and Intelligence as the Director of Mational Intelligence and Int
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- (11) review all proposed budgets and resource allocations for the United States, and advise the United States, and advise the United States, and advise the birecto. If National Intelligence and the Secretary of the Berense on such budget and resource allocations;

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of all funds add available to the Agency to carry out the authorized accivities;

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(22) prescribe in accordance with policy guidance furnished by the Director of National Intelligence, security rules, regulations, procedures, and standards for the protection of information relative to the signals intelligence and communications occupitly activities; and signals intelligence and communications occupitly activities; facilities of the United States, including security rules, requisitions, accordances, and standards with respect to the sequiation, manually, transportation, transcipcion, processin, and proporting of our information;

construct such activities, including onitoring

and supervisory control, as are necessary to insort

constitutes with the rules, remulations, processures, and

standards with the rules are dispersion under clause (20), but

anily to one extent shat such activities remove conducted in

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protect the security of the Agency's installations, activities, information and personnel, but only to the fire extent that such activities can be conducted consistent with the provisions of this Act and coner laws of the United States;

(22) conduct such anyphalarie linion with forming governmental arenaiss are may be directed by the Dissector of the contract o

facilities as may to manassary to (A) consuct signals

Intelligence activities in a timely and occurs manner, and

(a) instructive expensions of antibush intermation.

(25) prescribe all codes, ciphers and cryptowraphic systems and techniques, other than secret writing systems, to be used in any manner by the United States Government and provide for the centralized production and control of codes, ciphers and cryptographic systems and materials to be used by the United States Government:

concludent on application by unintended recipients and;

concludent loss to application by unintended recipients and;

concludent loss to application by unintended recipients and;

conmitted provide the users of such believe munications with

such information and material as will minimize the

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(23) pian for, eask, and process cata from all special dispass into bisse and been within the

- (29) insure that the Agency will receive, in a timely fashion, all signals intelligence data collected by any antity of the Intelligence Community;
- (30) develop plans to increase; the responsiveness of the United States SIGINT system to the needs of the Secretary of Detense in time of war or other national emergency, including the delegation of such tasking authority as may be appropriate;

(31) - provide the Circotor of habional intelligence and the National Security Coursel with suon information as they may request on the addivities of the Amery and an terminal intelligence activities and the communications security activities of the Universities and

- (32) issue such additional rules, regulations, directives, and procedures as may be necessary to implement this title.
- (b) To assist the Director in the fulfillment of his responsibilities under this section, the neads of all departments and abencies shall furnish with such data as we may require and the Director shall take appropriate steps to maintain the confidentiality of such information.
  - (c) (1) The Director is authorized to establish such committees or coards, composed of officers and employees of the United States, as may be necessary to carry out effectively the provisions of this title.
  - advisory contittees as may be necessary to provide expert advice regarding the administration of this title. The provisions of the Federal Advisory Committee Act (36 Stat. 770) shall apply with respect to any advisory committee established by the Director under authority of this section except that the Director may waive the application of any or all of the provisions of such fiet when the Director deems such action necessary to the successful performance of the functions of the Agency or to protect the security of the activities of the Agency. Any waiver exercised by the

move this to reporting section.

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productus to reporting Section pirector under this subsection shall be recented to the committees of the Congress having jurisdiction over the Agency and the names of all persons appointed to serve on such advisory committees shall be reported to such committees of the Congress.

GENERAL COUNCEL; INSPECTOR JENERAL; AND OTHER OFFICES

Agency appointed by the President, by and with the davice and consent of the Senate. The General Counsel shall serve as the principal legal advisor to the Director and shall have the responsibility for and the authority to--

- (1) review all activities of the Agency;
- (2) advise the Director on whether such activities are in conformity with the laws of the United States, executive orders, presidential directives and recorded, the the mules, regulations, directives, policies, and procedures governing the Agency.

(3) review and proposed rules, regulations, directives, policies, and procedures of the Agency, including out not limited to any rule or regulation proposed to implement the provisions of this Act, to ensure that any such rule or regulation is in conformity with the laws of the United States, executive orders, and presidential directives and memorands;

- (4) report to the Intelligence Oversight Board, the Director, and the Director of National Intelligence, in a timely manner, on any activities coming to his attention that raise questions of legality or propriety, his findings concerning such activities, and on actions taken with respect to the Intelligence Oversight Board's findings concerning such activities;
- (5) provide to the Intelligence Oversight Board any information requested concerning the legality or propriety of any activity of the Agency;
- (6) formulate practices and procedures for uiscovering and reporting to the Intelligence Oversight Board, the Director of Mational Intelligence, and the Cirector intelligence activities that raise questions of legality or propriety; and

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(National Security (b). There shall be an Inspector General of the Agency appointed by the Director. The Inspector General shall have the responsibility and the authority to-investigate all activities or the Agency to whether the determine in what respects the Agen-Agency performs perform tos lawful functions; its huckms in ((2) wadvise the Director and the General Counsel of a lawful manner. the Agency of sid findings regarding such activities; (3) report to the Intelligence Oversight Board, +to Secretary Director of Habional Intelligence, the Director, and the of Delense General Counsel of the hytery, in a timely manner, on any of the activities coming to mis attention that Inspector Governd that are lagality or propriety, his findings concerning such possible Volahoms activities, and on actions taken with respect to the of the laws of Intelligence Cversight board's findings concerning such the United States activities; (4) provide to the Intelligence Oversight soard any information requested concerning the legality or propri of any activity of the Agency; . (5) formulate practices and procedures for discovering and reporting to the Intelligence Oversight the Secretary of Oplense Board, the <u>Girautor of National Intelligence</u>, and the Director, intelligence activities that ra are possible leaglity or prospicty: violations of the lews of the United States Secretary of conduct such othe: Investigations as the Director Differese of ers necessary and appropriate subject to the provisions of this Act; and

prescribe.

(8) perform such other duties as the Director may

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- (a) lay person molating the office of General Counsel of the Castomal Security Agency as such agency existed on the day before the effective mate of this title may continue to serve in the corresponding office established by this bible until over person or his queressor is appointed as provided in this title, tut in the event for a period exceeding 35 days often such effective date:
- 2011ion to these of Director, Caputy Director, General Counsel, and inspirator Change and any positions in the graves of 32-15, 13-17, and 33-18 other than those transferred to the Agenty United this lab onall so as authorized by law.
- (a) Section 5316 of title 5, United States Code, is amended by adding at the end thereof:
  - "(142) General Counsel, National Security Agency."
  - "(143) Inspector General, National Security Agency.".

# Approved For Release 2005/06/14: CIA-RDP86-00101R000100060005-3 GENERAL AUTHORITIES OF THE ACELCY

Sec. 308. (a) In earrying out its functions under this Act, the Agency is authorized to--

- (1) transfer to and receive from other departments and agencies such sums of money as may be approved by the Director of Hational Intelligence and the birector of the Office of Management and Eudget for the sole purpose of carrying out functions authorized by this title;
- (2) exchange funds without regard to the provisions of section 3651 of the Revised Statutes (31 U.S.C. 543);
- (3) reimburse other departments and agencies of the Government for personnel assigned or loaned to the Agency and services furnished to the Agency;
- (4) utilize couriers and guards earrying firearms when such couriers and guards are designated by the Director and engaged in transporting classified or sensitive documents or materials affecting the national security;

function of the Agency authorized under this Act, and make alterations, improvements, and repairs to premises of the Agency without rayard to any limitation prescribed by law if the Director (A) certifies to the Director of National Intelligence that a valver of the limitation otherwise applicable to the renting, alternation, improvement, or repair, as the case may be, of premises is necessary to the successful performance of the Agency's functions or the security of its activities; (and (3) promptly notifies the committees of Congress having jurisdiction over the Agency of the waiver and of the reasons for exercising such waiver;

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(6) appoint such personnel as it deems advisable,
without regard to the provisions of title 5, United States

Code, governing appointments in the competitive services,
and fix the compensation of such personnel without regard to from
the provisions of chapter 51 and subchapter III of chapter

53 of such title, relating to classification and General

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Schedule pay rates, but at rates not in excess of the rate authorized for GS-18 by section 5332 of such title.

- (b) Notwithstanding the provisions of rection 3673 of the Revised Statutes (31 U.S.C. 623) or any provision of law enacted after the effective date of this title, unless such subsequently enacted provision expressly cites this subsection, any department or agency may transfer to or receive from the Agency may such of money approved by the Director of national Intelligence and the Ginactor of the Office of danagement and Ducget for use in carrying out any function authorized by this title.
- department or agency is authorized to assign or lean to the Agency any officer or employee of such department or agency to assist the Agency in carrying out any function of the Agency authorized by this title. In any case in which any officer or employee of another department or agency is assigned or loaned to the Agency and the assignment or loan of such officer or employee would be prohibited except for this subsection, the Agency shall report the details of such assignment or loan to the appropriate committees of the Congress and shall continue to report thereon to such committees at least once every 90 days so long as such assignment or loan to the Agency continues.

reporting

- (a) The Agency may continue to use the seal of office used by the Agency prior to the effective date of this title and judicial notice shall be taken of such seal.
- (7) purchase, sonstruct, maintain, rehabilitate repair, alter or extend real property facilities (including family and bachelor housing in foreign countries only) without regard to the Public Building Act of 1959 (40 U.S.C. Sec. 601-615), 10 U.S.C. Sec. 2682, or other limitations prescribed by law.
- (8) direct the transfer between agencies and activities of the intelligence community under non-reimbursable arrangements such cryptologic equipment and supplies from as are necessary for performance of the functions authorized by this title.
- (a) [CIA score como clause]

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PROCUREMENT AUTHORITY

The Agency is authorized to procure such [ services, equipment, and facilities as may be necessary to carry out its functions under this title. The provisions of chacters 137 and 139 of title 10, United States Code, relating to the procurement of property, services, and research and development activities, shall apply to the procurement of property and research and development activities by the Agency under this title in the same manner and to the same extent such chapters apply to the procurement of property, services, and research and development activities by the agencies named in section 2302(a) of enapter 137 of title 10, except that the Director is authorized, with the approval of the Secretary of Defense and the Director of mational Intelligence, to waive the application of any or all of the provisions of chapters 137 and 139 of title 10 when the Director deems such action necessary to the successful performance of any function of the Agency or to protect the security of activities of the Agency. \ Any waiver exercised by the Director under this section shall be reported to the committees of the Congress having jurisdiction over the agency together with the reasons for exercising such waiver.

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Sec. 310. (a) Notwithstanding any other provision of law, seed made available to the Agency by appropriation or otherwise hay be expended for purposes necessary to carry out the lawful functions of the Agency, including--

- (1) supplies, equipment, and personnel and contractual services otherwise authorized by law or regulation, when approved by the Biracles;
- (2) personal services, including personal services without regard to limitations on types of persons to be amployed, and rent at the early of government and allocations; lease of buildings to the Government without regard to the limitations prescribed in section 322 of the Act entitled "An Act making appropriations for the Legislative Branch of the Government for the fiscal year ending June 30, 1933, and
- or title 5, United States Code; rental of news reporting
- (5) Sarvices; purchase or rental and operation of photographic, reproduction, cryptographic, duplication and printing machines, and all manners of equipment and devices necessary for be performance of the cryptologic mission, including
  - operation, repair, and hire of passenger motor vehicles, aircraft, and vessels of all kinds; subject to policies.

    established by the Director, transportation of officers and employees of the Agency in Government-caned automotive equipment between their domiciles and places of employment where such personnel are engaged in work which makes such transportation necessary, and transportation in such equipment, to and from school, of children of Agency personnel who have quarters for themselves and their ramilies at isolated stations outside the continental United States where adequate public or private transportation is not available; printing and binding; purchase, maintenance, and cleaning of firearms, including purchase, storage, and

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ty the Director, expenses of travel in connection with, and expenses incident to attendance at meetings of professional, technical, scientific, and other similar organizations when such attendance would be a benefit in the conduct of the work of the Agency; (association and library dues; (settlement and payment of claims of civilian and military personnel, as prescribed in Agency regulations consistent with the terms and conditions by which claims are settled and paid under the Military Personnel and Civilian Employees' Claims Act of 1964 (31 U.S.C. 240-243); (acquisition, construction and alteration of buildings and facilities without regard to the Public Buildings Act of 1959 (40 U.S.C. 601-615); repair, rental, operation, and maintenance of buildings, utilities, facilities, and appurtenances; and (expenses of arrangements with foreign countries for cryptologic support as spacifically approved by the Director of Mactonal Intelligence but no funds may be expended for activities which have not been authorized by a law enacted during the \_\_\_\_seme or immediately preceding fiscal year, except that this limitation small not apply to funds appropriated by any continuing resolution.

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- (b) (1) The Director of Lational Intelligence and the Secretary of Defense may make funds available to the Agency for the purpose of meeting emergency and extraordinary expenses of the Agency, but any funds made available to the Agency by the Secretary of Defense for such a purpose may be made available only from funds appropriated to the Secretary of Defense for the specific purpose of meeting emergency and extraordinary expenses.
- Director of National Intelligence or the Secretary of Defense for meeting emergency and extraordinary expenses may be used only to meet the expenses specified by the Director of National Intelligence or the Secretary of Defense, as the case may be. The expenditure of such funds shall be

accounted for solely on the certificate of the Director and every such certificate shall be deemed a sufficient voucher for the amount certified therein, but such expenditures may only be for activities authorized by law. The Director shall report all expenditures made under authority of this subsection on a quarterly basis to the Committees on Appropriation of the Senate and the House of Representatives, and to all other committees of the Congress having jurisdiction over the Agency.

Move to reporting section.

of the Agency, and information relating thereto, shall be subject to financial and program management audit and review by the Comptroller General of the United States upon the request of, or with the approval of, and committee of the Congress making jurisciption over the Agency, except that any fuego extended for a particular activity, and the activity for which such funds are expended, may be exampled by the Director of Mational Intelligence (1) debermines such exampled to protect the seturity of the United States, (2) notifies the committees of the Congress having jurisdiction over the Agency of such examption and the reasons for granting it, and (3) reports quarterly to the committees of the Congress having jurisdiction over the Agency on each activity exampted under this subsection. Any audit or review conducted by the Comptroller

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Seneral of the United States under authority of this subsection shall be consucted in accordance with such security standards as the birector of National Intelligence and committee requesting or approving such audit or review shall prescribe. Information resulting from any such audit or review shall be available in the Congress only to the committees of the Congress authorized berein to request such audit or review, except as provided under section.

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PROTECTION OF INDIVIDUAL RIGHTS

- Sec. 311. (a) In carrying out its functions under this 4ct the Agency--
  - (1) shall, in connection with foreign communications, take all practicable measures consistent with its prescribed functions to eliminate or minimize the acquisition, retention, and dissemination of communications of United States persons;
  - defined in enapter 120 of title 18, United States Code, unless authonized to to open an order issued under such company;

except 10 accordance with the provisions of their chapter

- (3) shall, when presented with an order obtained in accordance with unupter 125 of tible 18, United States Code, and prior to undertaking any conitoring activity, notify the Licebor of lational Intelligence, or such passes or antity of the United States Government as he may seeignably, and such order has been presented to the Agency and that the ignor interpose to undertake weattoring autivity in response to its provisions.
- (4) shall destroy, upon recognition, communications of United States persons acquired incidental to the collection of foreign communications, except as provided in clauses (5) and (6);
- (5) shall retain intercepted foreign communications that much contain references to United States persons only to the extent assembled to the maintenance of appropriate technical data cases and incidental to dissemination as described in (6) below; and
- (6) may not disseminate an interespted foreign communication which identifies a United States person as a communication which refers to a United States person, except
  - (A) to the entity of the United States

    Government on whose behalf an order approving such

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monitoring was obtained in accordance with chapter 120 of title 18, United States Code; or

- (B) with the consent of such United States person; or
- is deleted and replaced by a general term which does not identify the United States person in the context of the report or, when the use of a general term alone is insufficient to conceal the identity of the United States person, if portions of the intercepted foreign communication are deleted or summarized so as to conceal the identity of the United States person; or
  - (C) if --
  - (i) the communication evidences or concerns a possible threat to the physical safety of any person;
  - (ii) the communication is evidence that the United States person may be an agent of a foreign power as defined in chapter 120 of title 18, United States Code;
  - (iii) the communication is evidence that the United States person may be a target of intelligence activities of a foreign power;
  - (iv) the communication is evidence that a United States person is engaged in the unauthorized disclosure of properly classified national security information; or
  - (v) the identity of the United States person in the context of the message is significant foreign intelligence.
- Agency any report disclosing the identity of a United States

  person (other than one who has consented to the use and retention of accommunications) review the list of proposed recipients for the dissemination to determine whether each recipient has a

Approved For Release 2005/06/14: CIA-RDP86-00101R000100060005-3 requirement in the performance of its official dubles for the lightity of the United States person.

(a) Int Director anali issue appropriate of rebives for implementing one previsions of subsection (a) and shall keep the Attorney General and the appropriate committees of Congress currently informed of the procedures being following in order to comply with the provisions of subsection (a); bno literary General shall promptly notify the Director of any instance in which the Attorney General determines been keepey is violating the provisions of subsection (a); and the Director shall investigately quarty with the attorney General determines because in which the attorney General determines because which investigately quarty with the attorney general regarding any save violation.

(d) The Director shall report to the Attorney General and to the Fermanent Select Committee on Intelligence of the House of hepresentatives, the Select Committee on Intelligence of the Senace and the Committees on the Judiciary of the Senate and the house of Representatives by March 15 of each year--

- (1) the number of cases in which the National Security Agency has undertaken monitoring activities in response to orders obtained in accordance with chapter 120 of title 18, United States Code; and
- (2) the extent to which, during the preceding calendar year, the identities of United States persons have been disclosed in disseminations outside the Agency, including a statistical summary of the number of instances in which the identity of United States persons was disclosed and under what exceptions to the rule against disclosure.
- (e) All foreign intelligence activities of the Agency not subject to be required and of chapter 12G of title 13, that United States Code, which are likely to result in the acquisition of the foreign communications of United States persons and all foreign intelligence activities of the Agency within the United States shall be reviewed annually by the Director. Such activities may continue upon certification by the Director to the Attorney General and to the committees of Congress having jurisdiction over the Agency, that, to the best of the Director's

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knowledge, the activities are conducted solely for foreign intelligence purposes and there are no practical alternative wears to acquire the foreign intelligence being sought that are less likely to result in the acquisition of the foreign communications of United States persons.

(f) - Any application for a count onder to wender electronic surveillance is authorized if the President has, by written allowed in the President has, by written approved application, approved the Attorney Constaints to surveillance to prove on the application to Ferral Judges navang judgediction to have an application to consuct also there are your and application to consuct also there are your and application to consuct also then as your and application to consuct also then as your and application to consuct also then as your and application to be application by the Agency of the contents of foreign consuming the acquisition by the Agency of the contents of particular, known united States person who is outside the United States person who is outside the United States person who is outside the United States person in a content of the content of the

(4) the purpose is to obtain foreign intelligence.

Information, as defined in section 2521(0)(5) or title 13,
united States Code: and

DESIGNATION OF ENTITIES TO REQUEST FOREIGN INTELLIGENCE

Sec. 312. (a) The President shall, within 30 says after the office of the United States Government authorized to request and receive foreign intelligence information which has been obtained or produced by the Agency. The President shall provide a list of the entities so designated to the committees of the Congress naving jurisdiction over the Agency and inform such committees of every subsequent change in such list before such change becomes effective.

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- (b) The Agency small not furnish foreign intelligence information to any entity of the United States Government except an entity designated by the President under subsection (a) of this section.
- (c) The Agency small not act upon a request for foreign multiplication unless such request is lawful and preserved under the Constitution, the laws of the United States (including this title), and applicable executive directives.

  [Crassiant with directives]

CONFLICTS OF INTEREST

THE laws, regulations, executive orders and directives relating to conflicts of interest and the misuse of information estained in the course of theta official duties application of any such whom we deems such action necessary because of the the Director unique function and mission of the Agency, but such a waiver may 15 effective only approval of the Attorney General and after the Director has notified the committees of the Congress having jurisdiction over move to the Agency that such waiver is to be made and the reasons reporting Sechon therefor.

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COMMISSARY AND UFUS SERVICES AND RECHEATION FACILITIES

Sec. 317. (a) The Director is authorized the court required for any preserving to establish and maintain energency commissary and mess services in such places abroad and in mlaska where, in his judgment, such services are necessary to insure the effective and efficient performance of the cuties and responsibilities of the Agency, but only if such services are not otherwise available from other departments and agencies of the Government. An amount equal to the amount expended for any such services shall be covered into the Treasury as miscellaneous receipts.

- (b) The Director is also authorized, under such regulations na may proceeded, to subheries and assist in the establishment, maintenance, and operation, by officers and employees of the Agency, of non-Government operated commissary and mess services and recreation facilities at certain posts acroad, including the furnishing of space, utilities, and properties owned or leased by the United States for use by the Agency. Commissary and mess services and recreation facilities established pursuant to this subsection shall be hade available, insofar as practicable, to officers and employees of other Government agencies and their families who are stationed abroad or in Alaska. Such services and facilities shall not be established in localities where another department or agency operates similar services or facilities unless the Director determines that such additional services or facilities are necessary.
- (e) Notwithstanding any other provision of law, charges at any post acroad or in Alaska by a commissary or mess service or recreation facility authorized or assisted under this section shall be at the same rate for all divilian and military personnel of the dovernment serviced thereby, and all charges for supplies furnished to such a facility abroad or in Alaska by any department or agency shall be at the same rate as that charged by the furnishing department or agency to its civilian on military commissary or mess services or recreation facilities.

# EDUCATION AND THAINING Approved For Release 2005/06/14 : CIA-RDP86-00101R000100060005-3

Sec. 319. The Director is authorized to establish and insure compliance with standards for training necessary to accomplish the cryptologic missions of the Government and to arrange for, fund, or provide training as may be necessary to accomplish the cryptologic mission of the Government. The provisions of chapter 41 of title 9, United States Code, shall be applicable in the conduct of such training, intuithatanding the Romagoing santanes, the Director is authorized to waive the the Director application of any or all such provisions when ne deeps such action necessary because of the unique mission and function of the Agency, but such haiver may be greated by the Director in one case only if the Director promptly notifies the committees of the Congress having jurisdiction over the Agency of the waiver and reparting section. the reasons for it.

MISCELLANEOUS PROVISIONS

Sec. 324. (a) In exercising control over all signals intelligence intercept and processing activities of the United States, the Director shall make special provision for the delegation of limited control of specified signal intelligence facilities and resources required to provide signals intelligence close support to military commanders or the heads of other departments and agencies of the Government. Such special provision shall be made in any case for such period and for such activities as the Director determines to be appropriate. The Lirector small also enter into arrangements with any department or agency not part of the United States Signal system which is capacle of producing signals intelligence when such arrangements are appropriate to assist the Director in fulfilling his responsibilities under this title and when such arrangements will not substantially interfere with the principal missions and functions of such department or agency.

Signals intelligence

- (o) Nothing in this title shall contravene the responsibilities of any department or agency for the final evaluation of signals intelligence information, its synthesis with information from other sources, and the dissemination of finished intelligence to users in accordance with prescribed security procedures.
- (c) Nothing in this title shall contravene separately authorized functions of any department or agency to organize and conduct individual communications security activities other than the development of cryptographic systems, devices, equipment and procedures. Each department and agency concerned shall be responsible for implementing all measures required to assure communications security in accordance with doctrines, standards and procedures prescribed by the Director.

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- "(e) All elements of the United States Signals Intelligence System will conduct signals intelligence activities in response to operational tasks assigned by the Director and in accordance with directives issued by him. Except as authorized in section 324(a) of this title, no other organization outside the United States Signals Intelligence System shall engage in signals intelligence activities unless specifically authorized by the National Security Council.
- "(f) Nothing in this title shall contravene the authorities provided for the Agency in laws in effect prior to the effective date of this title.
- "(g) The provisions of sections 82(c) and 82(d) of title 31, United States Code, shall apply to payments and collections made on behalf of the National Security Agency by disbursing functions under the jurisdiction of any of the military departments, notwithstanding the provisions of section 83(c) of title 31, except that this provision shall not be applicable to disbursing activities performed internally by and organic to the National Security Agency as part of any military department's disbursing function.
- "(h) Section 552(a) of title 5, United States Code, is amended by the addition of the words 'or the National Security Agency" following the phrase 'maintained by the Central Intelligence Agency."